



To: Chair and Members of Standards Committee

Date: 14 February 2013

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Dear Member of the Committee,

You are invited to attend a meeting of the **STANDARDS COMMITTEE** to be held at **10.00 am** on **FRIDAY, 22 FEBRUARY 2013** in **CONFERENCE ROOM 1A, COUNTY HALL, RUTHIN.**

Yours sincerely

G. Williams
Head of Legal and Democratic Services

AGENDA

PART 1: THE PRESS AND PUBLIC ARE INVITED TO ATTEND THIS PART OF THE MEETING

1 APOLOGIES

2 DECLARATION OF INTERESTS

Members to declare any personal or prejudicial interests in any business identified to be considered at this meeting.

3 URGENT MATTERS AS AGREED BY THE CHAIR

Notice of items which, in the opinion of the Chair, should be considered at the meeting as a matter of urgency pursuant to Section 100B(4) of the Local Government Act, 1972.

4 MINUTES OF THE LAST MEETING (Pages 5 - 10)

To receive the minutes of the Standards Committee meeting held on 11th January 2013 (copy enclosed).

5 ATTENDANCE AT MEETINGS

To note the attendance by members of the Standards Committee at County, Town and Community Council and to receive their reports.

6 TRAINING FOR CHAIRS AND VICE CHAIRS OF TOWN AND COMMUNITY COUNCILS (Pages 11 - 14)

To receive an information report (copy enclosed) which provides Members of the Committee with details of the training session arranged for Town and Community Councils in charring skills, scheduled for 16th May 2013.

7 MINISTERIAL LETTER REGARDING THE ETHICAL FRAMEWORK (Pages 15 - 18)

To receive a report from the Monitoring Officer (copy enclosed) which presents to the Committee the Ministerial Letter regarding the Ethical Framework.

8 DATE OF NEXT MEETING

The next meeting of the Standards Committee is scheduled for 10:00am on 12th April 2013 at Conference Room 1, Ty Nant, Prestatyn.

PART 2: CONFIDENTIAL ITEMS

It is recommended in accordance with Section 100A(4) of the Local Government Act 1972, that the Press and Public be excluded from the meeting during consideration of the following item(s) of business because it is likely that exempt information (as defined in paragraphs 12 and 13 of Part 4 of Schedule 12A of the Act) would be disclosed.

9 CODE OF CONDUCT - PART 3 LOCAL GOVERNMENT ACT 2000 (Pages 19 - 20)

To consider a confidential report by the Monitoring Officer (copy enclosed) providing an overview of complaints against members lodged with the Public Services Ombudsman for Wales.

MEMBERSHIP

Independent Members:

Rev Wayne Roberts, Mr Ian Trigger (Chair), Ms Margaret Medley and Mrs Paula White

Town/Community Council Member

Councillor David E Jones

County Councillors

Councillor Bill Cowie

Councillor Colin Hughes

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STANDARDS COMMITTEE

Minutes of a meeting of the Standards Committee held in Conference Room, Ty Nant, Prestatyn on Friday, 11 January 2013 at 10.00 am.

PRESENT

Independent Members Ms Margaret Medley, Rev Wayne Roberts and Mr Ian Trigger (Chair), Community Councillor David Jones, and County Councillors Bill Cowie and Colin Hughes

ALSO PRESENT

Deputy Monitoring Officer (LJ) and Democratic Services Officer (RH)

1 APOLOGIES

Apologies had been received from Mrs Paula White and the Monitoring Officer, Gary Williams.

The Chair welcomed everybody to the meeting and wished everyone a happy new year.

2 DECLARATION OF INTERESTS

No declarations of personal or prejudicial interest were raised.

3 URGENT MATTERS AS AGREED BY THE CHAIR

No urgent matters were raised.

4 MINUTES OF THE LAST MEETING

The minutes of the Standards Committee meeting held on Friday 30th November 2012 were submitted and approved as an accurate record. The committee wished to commend the minute clerk for producing an accurate and comprehensive account of the meeting.

***RESOLVED** that the minutes of the meeting held on 30th November 2012 were a true and accurate record.*

5 ATTENDANCE AT MEETINGS

Members of the committee were invited to feedback from the county, town and community council meetings that they had recently attended and members took the opportunity to offer a summary of how effectively their respective community councils operated.

Councillor Bill Cowie said that he was a member of St Asaph City Council and mentioned that the meetings were always very well run, with an excellent clerk. Councillor Colin Hughes noted that Henllan Community Council meetings were good, friendly and business-like, and that Denbigh Town Council meetings consisted of excellent debate and also had a very good clerk. Councillor David Jones said that the members of Llanferres Community Council were all friends but that the meetings were well structured and operated effectively, and that there were usually two or three members of the public in attendance. Councillors Cowie and Hughes noted that public participation in County Council meetings was infrequent, with public attendance usually relating directly to specific issues, particularly those considered by the Planning Committee.

The Deputy Monitoring Officer (DMO) was positive about developing links with town and community councils and the committee suggested that they would be willing to visit other community councils in the local area if a full list of meetings and the relevant clerks' contact details were provided. Members of the committee were reminded of the importance of using their discretion if they witnessed incidents at such meetings that would potentially give rise to code of conduct challenges.

The DMO advised the committee that quotes were being obtained for training in chairing skills to be made available to members of town and community councils. This was well received by the committee and the importance of training in raising standards in public meetings was emphasised.

RESOLVED that

- i) the feedback submitted from recent meetings was noted; and*
- ii) a list of all town and community council meetings for the calendar year, and the contact details for the clerks for every town and community council, are to be circulated to members of the committee.*

6 CODE OF CONDUCT TRAINING

The DMO presented a report (circulated prior to the meeting) which gave an overview of the training delivered to county, town and community councils on the Code of Conduct since the local elections in May 2012. The Standards Committee had previously emphasised the importance of providing a comprehensive and accessible training programme on the Code of Conduct and the Monitoring Officer and Deputy Monitoring Officer had arranged events to deliver training at a number of venues, both during the day and the evening.

The DMO noted that the Code of Conduct had been amended to make this training mandatory for Denbighshire County Councillors and of the 47 councillors elected last May, 45 had attended at least one of the training sessions. Some of the town and community councils had also decided to make the training mandatory and 99 of the 349 eligible town and community councillors had attended training sessions. This level of attendance was considered to be quite good in comparison with the rest of Wales, but the Committee agreed that opportunities for improving attendance should be explored.

It was noted that the statistics did not include training provided independently by town and community council clerks, through One Voice Wales - the national representative body for town and community councils in Wales, or by the North Wales Association of Town and Larger Community Councils. The committee asked if these figures could be provided at their next meeting so that a fuller picture could be established. Councillor Jones had attended the training offered by One Voice Wales and considered it to be very good. The DMO added that the training offered by One Voice Wales was similar to that offered by Denbighshire and that it had been well received, but pointed out that their training was not always delivered by a legally qualified officer.

The Chair requested that the DMO write to the clerks of town and community councils on behalf of the Standards Committee to offer a reminder of the value and availability of the training offered by the Council.

The prospect of video recorded training sessions being provided to town and community councils was discussed as an option for allowing greater flexibility in training but the committee agreed that this would not be satisfactory and face-to-face training events were considered to be far more effective.

The Chair congratulated the Monitoring Officer and the Deputy Monitoring Officer for their hard work in developing and delivering the training programme and expressed the Standards Committee's appreciation.

RESOLVED that the Standards Committee

- i) note the progress made in delivering Code of Conduct training;*
- ii) agree that a further training session on the Code of Conduct should be made available to county councillors (including co-opted members), with a clear message to be sent to those who have not yet attended training reminding them of their obligations;*
- iii) agree to write to One Voice Wales requesting attendance details for Denbighshire town and community councillors at their training sessions; and*
- iv) agree to write to the clerks of the town and community councils in Denbighshire to remind councillors of the availability of training and the importance of the training in supporting strong governance.*

7 NORTH WALES STANDARDS COMMITTEES FORUM

The DMO gave a verbal report of the matters discussed at the North Wales Standards Committees Forum held on 7th January, which she attended along with the Chair and Vice-Chair.

The DMO explained that the first part of the meeting had focused on the provision of governance and ethical advice for town and community councils by local authorities. The jurisdiction of local authority monitoring officers was stated as not

extending to giving legal advice to town and community councils, but DCC officers offered informal guidance on issues concerning standing orders and procedures on a reasonably regular basis. This was considered to be a positive way of developing links with community councils and the advice had been well received, so the Monitoring Officer was keen for this to continue. Councillor Bill Cowie confirmed that the quality of advice given to St Asaph City Council was very good. The Council's Standards Committee was also recognised as having an effective role in promoting ethics in the work of the county, town and community councils.

The forum had then received a presentation from Dilys Phillips, the Monitoring Officer for Gwynedd Council, in which she explained the significance that the decision in *Calver v The Adjudication Panel for Wales* [2012] would have for Standards Committees in interpreting the requirements of the Code of Conduct in the context of the right to freedom of expression, protected by the Human Rights Act 1998. The forum was advised that the Ombudsman had raised the threshold of acceptable comment when considering the merits of commencing an investigation in to complaints made between members.

The committee were notified that the Standards Conference Wales 2013 would take place on 19th April at Venue Cymru in Llandudno, which would include a number of workshops on matters such as self-regulating protocols, and would be attended by the Public Services Ombudsman for Wales, Peter Tyndall. There would be capacity for four representatives of each Standards Committee across Wales and the committee agreed that the Chair, Vice-Chair and Councillor David Jones would attend, and that Mrs Paula White would be contacted to see if she was interested in attending.

The Chair reported that he had suggested to the forum that options could be explored to raise the profile of the Standards Conference Wales, such as inviting senior figures in Welsh politics to the conference.

RESOLVED that the Standards Committee

i) note the developments reported from the North Wales Standards Committee Forum; and

ii) nominate Councillor David Jones, Rev Wayne Roberts, Mr Ian Trigger and Mrs Paula White to attend the Standards Conference Wales 2013, subject to Mrs Paula White confirming her availability.

8 DATE OF NEXT MEETING

Members noted that the Standards Committee's next meeting had been scheduled for 10.00 a.m. on Friday 22nd February 2013, to take place in Conference Room 1a, County Hall, Ruthin.

9 CODE OF CONDUCT - PART 3 LOCAL GOVERNMENT ACT 2000

The DMO introduced a confidential report, prepared by the Monitoring Officer and circulated prior to the meeting, which provided an overview of complaints against

members lodged with the Public Services Ombudsman for Wales since 1st April 2012. There had been no developments since the previous update report was submitted at the Standards Committee meeting before Christmas and the committee discussed factors causing a delay in one case.

The DMO reported that there had been a downward trend in the number of on-going cases, with 3 cases currently subject to investigation by the Public Services Ombudsman for Wales, down from approximately 20-30 at the same time last year.

The Chair questioned whether it was usual for investigations to take over 12 months, and the DMO explained that the large amount of work necessary for each investigation had created a backlog that the Ombudsman had acknowledged needed to be addressed.

RESOLVED that report be received and noted

The Chair took the opportunity to thank the members of the committee and the officers for their attendance.

The meeting concluded at 11.30 a.m.

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Agenda Item 6

Agenda item no:

REPORT TO: Standards Committee

LEAD OFFICER: Gary Williams, Monitoring Officer.

REPORT BY: Lisa Jones, Deputy Monitoring Officer

DATE: 22nd February 2013

SUBJECT: Training for Chairs and Vice Chairs of Town and Community Councils

1. PURPOSE OF REPORT

To provide Members with an information report with details of proposed training for Chairs and Vice Chairs.

2. BACKGROUND

Standards Committee members have emphasised the benefits of training Chairs and Vice Chairs, as part of the overall approach to raising the ethical standards amongst elected members. Good Chairing skills will also contribute to effective and lawful decision making which clearly benefits local democracy.

This report provides members with details of the training that is to be delivered by an external trainer who has been recommended to this Council by the Welsh Local Government Association. Details of the agenda attached as Appendix 1.

The proposed training is to take place on the 16th May 2013, and all Clerks to the Town and Community Councils have been written to in order to confirm attendances. Due to the cost that will be incurred by the County Council there will be a charge levied to cover these costs of £30 per head. It is anticipated that demand will be quite high and the intention will be to limit the places to two per Council, namely the current or prospective Chairs and Vice Chairs.

3 RECOMMENDATION

3.1 That Members note the contents of this report.

3.2 That the Chair and Vice Chair be invited to attend the training.

CHAIRING SKILLS WORKSHOP

Thursday May 16th 2013
10am until 1pm

Tea/coffee/registration 9.45am

Venue: Denbighshire County Council
Council Chamber
County Hall
Wynnstay Road
Ruthin
LL15 1YN



Intended For: Chairs and Vice-Chairs of Town and Community Councils

Aims: To consider the role of the Chairman and the skills necessary for making meetings effective.

Workshop Content:

- The importance of effective chairing.
- Preparing for meetings and the need for clear objectives.
- How the Chairman's role and style varies with the type of meeting. For example, formal council and committee meetings; partnership meetings; working parties and public meetings.

- The problems with meetings and how they can be dealt with.
- The role of the Chair in achieving control and balanced discussions.
- Building a decision.
- Procedure at meetings and an explanation of the jargon.
- Practical exercises and discussion groups will be used to illustrate learning points.

Workshop Facilitator: Julia Wright

Formerly Assistant Director of the South West Provincial Employers Organisation, Julia set up her own training consultancy in February 2001. Before joining the Employers Organisation, Julia worked for two County Councils and a Health Authority.

Julia has specialised in elected member development since 1987. Julia worked with the IDeA to produce the training package for chairmen of local councils. She has since helped the National Association of Local Councils by writing a core skills training pack and an advanced training pack.

Julia has been a parish councillor since May 2007. She is currently a member of the editorial team of the parish newsletter.

Report to: Standards Committee
Date of Meeting: 22nd February 2013
Report Author: Monitoring Officer
Title: Local Government Ethical Framework

1. PURPOSE OF REPORT

1.1 To inform Members of the content of a letter from the Minister for Local Government and Communities regarding changes to the ethical framework and to seek Members' views regarding some of the proposals.

2 BACKGROUND

2.1 The Minister for Local Government and Communities has written to all local authorities regarding changes to aspects of the ethical framework for local government in Wales. The letter is attached as Appendix 1 to this report.

2.2 In his letter the Minister refers to the following matters;

- a) local resolution of low level complaints about members' conduct,
- b) voluntary cap on indemnities provided to members
- c) removal of paragraph 10(2)(b) of the Code of Conduct
- d) the impact of the Calver judgement
- e) vexatious, malicious or frivolous complaints under the Code of Conduct
- f) the use of social media by members
- g) online publication of members' interests

2.3 Local Resolution

The Ombudsman has made clear his wish to see local resolution procedures set up throughout Wales in order to speed up the process for dealing with low level complaints made by members about other members. The concern is that requiring all complaints to be dealt with by the Ombudsman's office will lead to delays which will have the effect of exacerbating the situation between members when a simple speedy resolution can be provided locally. Further, the investigation of more serious matters will be severely delayed if all complaints have to be referred to the Ombudsman.

- 2.4 A number of authorities in Wales have concerns that local resolution is inappropriate and that public and member confidence in the process of dealing with complaints will be undermined if it is felt that complaints are dealt with internally and not subject to external, independent scrutiny. A further complication is that the Code requires members to report breaches to the Ombudsman, indeed failure to report is itself a breach of the Code. The Minister intends to remove this obligation from the Code, although in practice the Ombudsman has already indicated that he would not consider failure to report as a breach, if a concern had been referred to a local resolution process.
- 2.5 This Council has adopted a method of local resolution of complaints which are made by members against other members in respect of matters which are at a fairly low level, or what is described as a sub threshold level, that is, complaints which are unlikely to engage the Ombudsman in an investigation.
- 2.6 Voluntary Cap on indemnities
- Under the Local Authorities (Indemnities for Members and Officers) (Wales) Order 2006 local authorities may, but do not have to, provide an indemnity for members in respect of legal costs incurred in defending any proceedings brought against them, arising out of the discharge of their duties or functions as a member. This includes the power to provide members with an indemnity in respect of the costs of defending themselves against allegations of a breach of the code of conduct. The Order further provides that where a member is found to have, or admits to having breached the Code of Conduct and has a disciplinary sanction imposed as a result then the costs of the defence of that proceeding must be reimbursed by the member.
- 2.7 There has been some concern in respect of the level of indemnities that some members have received in respect of proceedings before Standards Committees and Adjudication Panels. The Ombudsman has expressed the view that he would be prepared to agree to a voluntary cap on legal costs in such matters. He would agree to spend no more on legal costs in any individual case than the agreed cap. The Ombudsman initially suggested £10,000. Following further consultations with the WLGA and others a figure of £20,000 has been suggested.
- 2.8 This proposal does not place any requirement on an authority to provide an indemnity, it merely confirms that where such an indemnity is provided, it will be limited to £20,000.
- 2.9 The current method by which a member may seek an indemnity in Denbighshire is by way of an application to the Corporate Governance Committee which has the delegated authority to consider whether or not to provide an indemnity at all, and if

it does, the extent of the indemnity. Members are asked to consider whether this should be further limited to impose a cap of £20,000 on any indemnity.

2.10 Paragraph 10(2)(b) Code of Conduct

This paragraph of the Code provides that a member must consider themselves to have a personal interest in any matter where a member of the public might reasonably perceive a conflict between their role in taking a decision, upon that business, on behalf of the authority as a whole, and their role in representing the interests of constituents in their ward or electoral division. This has been a part of the Code which has been the subject of much debate. Concern has consistently been expressed by Monitoring Officers that a literal interpretation of the paragraph would have unintended consequences. A member sitting in full Council voting on a matter concerning the authority as a whole but conflicting with the interests of their constituents would have to declare an interest which in some circumstances would be considered prejudicial and exclude them from the meeting. This would seem to be at odds with the member's role in representing the interests of their constituents.

2.11 Officials of the Welsh Government have previously indicated that this paragraph was intended to deal with situations where individual members were taking delegated decisions on their own, however the language has never been amended to clearly reflect that position. The Minister is now proposing to remove the paragraph completely on the basis that the Code still requires members to take decisions objectively.

2.12 The Calver judgement

The Committee has recently received a report on the findings of the High Court in this case. The Minister has asked officials to consider whether or not the Code needs to be amended in light of this judgement.

2.13 Vexatious, malicious or frivolous complaints

The Ombudsman has recently expressed concern that he is receiving a large number of such complaints and that these clog up the process of dealing with more meritorious complaints. The Minister has asked that this is given some prominence in future training on the Code. This is a subject that is covered in training given to both County and Community Council members in Denbighshire.

2.14 Social Media

The use of social media by elected members has increased rapidly in the past few years. There have been a number of cases where members have breached the Code in their use of social media. The Ombudsman in his most recent guidance is keen to point out the potential pitfalls in the use of social media. Reference is made to social media in several parts of the guidance. This is a theme that is emphasised in training given in Denbighshire.

2.15 Register of Interests

The Local Government Act 2000 provides at section 81 that a local authority must maintain a register of members' interests and must make that register available for inspection by members of the public during reasonable hours. The Minister is keen to make this information even easier for the public to access by making the details of members' interests available online via Council websites. The Minister has asked for views in respect of this before he decides whether to amend the Local Government (Democracy) (Wales) Bill currently being considered by the Welsh Assembly.

3 RECOMMENDATIONS

3.1 That Members note the contents of the report

3.2 That Members consider the Committee's response to the Minister's letter.

Carl Sargeant AC / AM
 Y Gweinidog Llywodraeth Leol a Chymunedau
 Minister for Local Government and Communities



Llywodraeth Cymru
 Welsh Government

Eich cyf/Your ref
 Ein cyf/Our ref SF/CS/0102/13

To:
 Leaders, County and County
 Borough Councils

Chairs, Fire and Rescue
 Authorities

Chairs, National Park Authorities

15th January 2013

LOCAL GOVERNMENT ETHICAL FRAMEWORK

I am writing to follow up aspects of last year's 'Promoting Local Democracy' White Paper covering matters relating to the operation of the ethical framework established under the Local Government 2000 ("the 2000 Act").

The 'Programme for Government', published in September 2011, included a commitment to review the process for making a complaint under the local government member code of conduct to ensure that it is used only for the purpose for which it was intended.

Last year's White Paper conveyed our view that the current framework in Wales, founded upon a common set of guiding principles and a statutory model code of conduct, provides an appropriate balance between guiding members on standards of conduct and giving reassurance to the public that misconduct will be dealt with consistently and appropriately. However, I believe that there is scope for a more local approach to the resolution of low-level complaints, without immediate resort to the full and potentially costly investigatory role of the Public Services Ombudsman for Wales, in some circumstances.

With this in mind, the White Paper welcomed discussions that had already taken place on the voluntary adoption by local authorities of a common, national approach to informal local processes for dealing with member-on-member and officer-on-member complaints. The White Paper indicated that the Welsh Government wished to see such processes

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Wedi'i argraffu ar bapur wedi'i ailgylchu (100%)

English Enquiry Line 0845 010 3300
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 Correspondence: Carl.Sargeant@wales.gsi.gov.uk
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implemented by all county and county borough councils, national park authorities and fire and rescue authorities as soon as practicable following last year's local elections.

The White Paper also welcomed discussions that have taken place on the introduction of a voluntary cap of £20,000 on the level of indemnity offered by authorities to members subject to misconduct proceedings under the 2000 Act. Authorities powers to provide indemnities are derived from the 'Local Authorities (Indemnities for Members and Officers) (Wales) Order 2006'. These powers would enable them to set such a limit and, again, the White Paper indicated that the Welsh Government wished to see this implemented soon after last year's elections.

I understand that some authorities have responded positively to these proposals. However, I am concerned that perhaps not all authorities have made progress and, through this letter, I want to impress upon those who have yet to do so the importance that I place on taking this forward.

In order that I have a complete picture of the current position across Wales, I ask that you report back to me on what steps your authority has taken, or plans to take (with timescales), to introduce a local resolution process and to adopt the voluntary cap on indemnities for member code of conduct proceedings. This information should be sent by email by the end of February to: CorrespondenceMail-CS@Wales.GSI.Gov.UK.

To facilitate the introduction of local resolution processes, I intend to remove the obligation on members contained in paragraph 6(1)(c) of the model code of conduct to report potential breaches of the code to the Ombudsman. The Ombudsman has issued guidance on how he will deal with low-level alleged breaches made to his office and this obligation need not, therefore, give cause for delay in the introduction of local resolution processes where this has yet to be done.

In addition to removing the obligation to report breaches to the Ombudsman, I intend to address concerns arising from the interpretation of paragraph 10(2)(b) by removing this from the model code. Members taking decisions, whether acting collectively or individually, would still be required by paragraph 8 of the code to act objectively and in the public interest when doing so. I consider, therefore, that paragraph 10(2)(b) can be removed without detriment to the code.

Also in relation to the code, you will no doubt be aware of the High Court ruling last year – '*R (Calver) v the Adjudication Panel for Wales*' - in relation to the requirement in paragraph 4(b) of the code for members to show respect and consideration for others. The Ombudsman has revised his guidance to take account of the ruling, but I have also asked my officials to consider whether any modification of the code is necessary.

Whilst writing, I note with concern that the Ombudsman has again found it necessary to make reference in his latest annual report to the number of member on member complaints which might be regarded as vexatious. Paragraph 6(1)(d) of the code could not be clearer in stipulating that members must not make vexatious, malicious or frivolous complaints against other members or anyone who works for their authority. If unchecked, such actions have potential to clog up the system and divert resources from more important matters. I would ask that this issue is given some prominence when refresher training on the code is arranged for members.

Also, you will not have failed to have seen recent reporting in the media of unfortunate events arising from the inappropriate use of social media. The Ombudsman's guidance on the code makes clear the circumstances in which use of electronic and social media is covered by the code. This is a continually evolving area and again it is timely, I believe, to

encourage members to avail themselves of the training which authorities provide on the use of social media and the potential pitfalls to be avoided.

Any observations or comments that you may wish to make in relation to these or other aspects of the code when responding as requested above would be most welcome.

Finally, I would like to take this opportunity to mention an issue that has been raised with me recently regarding the publication of registers of members' interests maintained under section 81 of the 2000 Act. At present, registers must be available at an office of the authority for inspection by members of the public at all reasonable hours. However, citizens increasingly expect to be able to access information about councils and their elected members via the internet. Consequently, I have sympathy with the view expressed to me that authorities should be required to additionally publish these registers on their websites to facilitate access and to improve transparency. I am, therefore, minded to bring forward an amendment to the Local Government (Democracy) (Wales) Bill to give effect to this. There is a brief window of opportunity for bringing forward such an amendment but, before doing so, I would welcome any views that you may have on this.

A handwritten signature in black ink, appearing to be 'CS', written in a cursive style.

Carl Sargeant AC / AM

Y Gweinidog Llywodraeth Leol a Chymunedau
Minister for Local Government and Communities

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By virtue of paragraph(s) 12, 13 of Part 4 of Schedule 12A of the Local Government Act 1972.

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